	Jukka S. Rannila	OPINION	1 (			
	<u>www.jukkarannila.fi</u>	13 April 2011	Public / World wide web			
1 2 3 4 5	MARKT-CONSULT-PP-REFORM@ec.europa Internal Market and Services DG, Unit C3 - Formulation and enforcement of pub European Commission, SPA2					
6 7	B-1049 Brussels					
8 9	Public Consultation on the Modernisation of EU Public Procurement Policy					
10 11 12		en I was reading information about this consultation for the first time, I reckoned, that the ount of questions is too much for an average citizen of Finland (Europe).				
13 14 15 16	However, I did attend a seminar in Seinäjoki, where the procurement law and procurement cases were presented. After that seminar the editor of the local newspaper presented an analysis of the procurement in our region (Southern Ostrobothnia / Finland), since there has been some unrest related to some procurement cases in our region.					
17 18 19	Based on the analysis of the seminar, I wrote a small opinion piece to the local newspaper on 3 February 2011. This can be read in Finnish from the following web page:					
20 21 22 23	"Todellista tyhmyyttä vai kovaa kilpailu http://www.jukkarannila.fi/mielipidekir	2				
24 25 26 27	4 April 2011 the municipality of Jalasjärvi published some information about the procurement of transportations in the municipality. After reading/browsing those documents related to the local procurement case, I made some conclusions, which might be interesting to persons, who are interested about public procurement.					
28 29 30 31	This opinion represents an opinion of an indivi This opinion is public. This opinion does not contain:	dual citizen, not any leg	gal entity.			
31 32 33	<ul> <li>any business secrets</li> <li>any trade secrets</li> </ul>					
34	<ul> <li>any confidential information.</li> </ul>					
35 36 37 38	Annex 1 holds information about disclaimers a	nd copyright.				
39 40	Best Regards,					
41	Jukka Rannila					

1 (4)

web

- 42 43 citizen of Finland
- signed electronically 44

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Issue 1: Symbols for procedure         I checked the information about some procurements in the Southern Ostrobothnia / Finland.         http://www.hankintailmoitukset.fi/fi/notice/view/2011-010082/         http://www.hankintailmoitukset.fi/fi/notice/view/2011-009481/         http://ted.europa.eu/udl?uri=TED:NOTICE:117760-2011:TEXT:EN:HTML         http://ted.europa.eu/udl?uri=TED:NOTICE:117759-2011:TEXT:EN:HTML         http://ted.europa.eu/udl?uri=TED:NOTICE:117759-2011:TEXT:EN:HTML         In the seminar about the public procurement eight different procurement methods were pres         It came to my mind that may be these procurement methods should have graphic symbols, a those graphic symbols could be added to procurement information systems and possibly
<ul> <li>I checked the information about some procurements in the Southern Ostrobothnia / Finland.</li> <li><a href="http://www.hankintailmoitukset.fi/fi/notice/view/2011-010082/">http://www.hankintailmoitukset.fi/fi/notice/view/2011-010082/</a></li> <li><a href="http://ted.europa.eu/udl?uri=TED:NOTICE:117760-2011:TEXT:EN:HTML">http://ted.europa.eu/udl?uri=TED:NOTICE:117760-2011:TEXT:EN:HTML</a></li> <li><a href="http://ted.europa.eu/udl?uri=TED:NOTICE:117759-2011:TEXT:EN:HTML">http://ted.europa.eu/udl?uri=TED:NOTICE:117759-2011:TEXT:EN:HTML</a></li> <li>In the seminar about the public procurement eight different procurement methods were pres</li> <li>It came to my mind that may be these procurement methods should have graphic symbols, a those graphic symbols could be added to procurement information systems and possibly</li> </ul>
<ul> <li>http://www.hankintailmoitukset.fi/fi/notice/view/2011-010082/ http://www.hankintailmoitukset.fi/fi/notice/view/2011-009481/</li> <li>http://ted.europa.eu/udl?uri=TED:NOTICE:117760-2011:TEXT:EN:HTML http://ted.europa.eu/udl?uri=TED:NOTICE:117759-2011:TEXT:EN:HTML</li> <li>In the seminar about the public procurement eight different procurement methods were pres</li> <li>It came to my mind that may be these procurement methods should have graphic symbols, a those graphic symbols could be added to procurement information systems and possibly</li> </ul>
<ul> <li>http://ted.europa.eu/udl?uri=TED:NOTICE:117760-2011:TEXT:EN:HTML http://ted.europa.eu/udl?uri=TED:NOTICE:117759-2011:TEXT:EN:HTML</li> <li>In the seminar about the public procurement eight different procurement methods were pres</li> <li>It came to my mind that may be these procurement methods should have graphic symbols, a those graphic symbols could be added to procurement information systems and possibly</li> </ul>
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procurement document.
This might sound useless, but in reality an average provider of services/goods does not under different (eight) procurement methods, and graphical symbols might alleviate this problem.
Issue 2: Highly readable documents about public procurement / Open contest
I browsed through some web pages related to public procurement. When thinking about public understanding of some issue, I use the Wikipedia test. We can start the Wikipedia test from to actual Wikipedia web page.
Government procurement in the European Union (13 April 2011) http://en.wikipedia.org/wiki/Public_procurement_in_the_European_Union
The results of the Wikipedia test can be following:
<ol> <li>No Wikipedia article = The issue too rare.</li> <li>A Wikipedia article stub = The issue is too complex.</li> <li>A large Wikipedia article = The issue is understandable.</li> <li>A large Wikipedia article missing obvious details = The issue in understandable only experts of that issue understand the details.</li> </ol>
In this the result is 4, and the explanation is the following passages:
There are several different procedures available for public authorities. These include Open, Restricted, Negotiated and Competitive Dialogue procedures. Each of these procedures sets its own limitations on the procuring authority, which must be conside when choosing the appropriate procedure. (13 April 2011)

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90 91	If those "several procedures" were understandable to an average person, there would be more specific Wikipedia articles/entries about every possible procedure.
91 92	specific wikipedia articles/entries about every possible procedure.
93 94	Therefore I recommend following:
95	There should be an open contest / contests of producing the most readable documents
96	about the public procurement in the European Union.
97	
98 99	The problem with lawyers and administrative personnel is, that they usually understand fully/mostly administrative/legal texts.
100	
101 102	The problem with average entrepreneur with a small business is, that they usually understand nothing about administrative/legal texts.
103	
104 105	Therefore we need on an open contest, which will produce the most readable documents about the public procurement in the European Union.
106	
107	The reality is also, that in some cases the expertise of technical personnel is needed in some
108 109	procurement cases.
110 111	The problem with expert personnel is, that they are so deeply entrenched in their specific expertise area, and converting their expertise to understandable procurement documents will take some time.
112	Also technical personnel needs highly readable documents about procurement in order to give
113 114	expert advices about deeply special knowledge area.
115 116	Issue 3: Good luck !!!!
117	Hopefully the consultation on the modernisation of EU public procurement policy will produce
118	some fresh ideas for more efficient European procurement market.
119	
120	
121	
122	Best Regards,
123	
124	Jukka Rannila
125	citizen of Finland
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127	signed electronically
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## <u>ANNEX 1</u>

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- 157 opinion is solely responsibility of respective actor making those actions 138
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- 172



<sup>1</sup> Based on the Finnish three-party system there is a phenomenon called extreme-centre in Finland.

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